

**ALABAMA DEPARTMENT OF
ENVIRONMENTAL MANAGEMENT**

IN THE MATTER OF:

**Giant Resource Recovery-Attalla, Inc.
Attalla, Etowah County, Alabama
USEPA ID NUMBER ALD070513767**

Consent Order No. 19-XXX-CHW

PREAMBLE

This Special Order by Consent is made and entered into by the Alabama Department of Environmental Management (hereinafter “the Department” or “ADEM”) and Giant Resource Recovery-Attalla, Inc. (hereinafter “Giant Resource Recovery”) pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 to 22-22A-16, as amended, and the Alabama Hazardous Wastes Management and Minimization Act (hereinafter “AHWMMA”), Ala. Code §§ 22-30-1 to 22-30-24, as amended, and the regulations promulgated pursuant thereto.

STIPULATIONS

1. Giant Resource Recovery-Attalla, Inc. (hereinafter “Giant Resource Recovery”) operates a permitted commercial hazardous waste treatment and storage facility with EPA Identification Number ALD070513767, located at 1229 Valley Drive in Attalla, Etowah County, Alabama (hereinafter “the Site”). Giant Resource Recovery, as a result of its operations at the Site, was a permitted hazardous waste storage and treatment facility, a large quantity generator of hazardous waste, a used oil generator, a used oil fuel marketer, and a small quantity handler of universal waste as those terms is defined in ADEM Admin. Code Div. 14, at all times relevant to this action.

2. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§ 22-22A-1 to 22-22A-16, as amended.

3. Pursuant to Ala. Code § 22-22A-4(n), the Department is the state agency responsible for the promulgation and enforcement of solid and hazardous waste regulations in accordance with the federal Solid Waste Disposal Act §§ 1002 to 11012, 42 U.S.C. §§ 6901 to 6992k, as amended. In addition, the Department is authorized to administer and enforce the provisions of the AHWMMMA, Ala. Code §§ 22-30-1 to 22-30-24, as amended.

DEPARTMENT'S CONTENTIONS

4. On July 10-11, 2018, representatives of the U. S. Environmental Protection Agency – Region 4 and the Department's Industrial Hazardous waste Branch conducted a compliance evaluation inspection (CEI) of Giant Resource Recovery to determine compliance with all applicable requirements of Division 14 of the ADEM Administrative Code. The CEI and a review of Giant Resource Recovery's compliance revealed the following:

(a) Pursuant to Permit Condition III.A., the Permittee may operate the units and processes described in Table III.1. of this permit, subject to the terms of this permit. Operation of any process or unit not listed in Table III.1. of this permit is prohibited.

Giant Resource Recovery stored hazardous waste in a unit other than those described in Table III.1 of its Hazardous Waste Facility Permit. Giant Resource Recovery placed one tractor trailer, containing hazardous waste aerosol cans, outside of the waste management units described in Table III.1 of the permit.

(b) Pursuant to Permit Condition III.E.2., the Permittee shall maintain a sufficiently impervious coating that is free of cracks, gaps, or other deterioration on all containment system surfaces that may be exposed to hazardous wastes or hazardous constituents (or releases of hazardous wastes or hazardous constituents).

Giant Resource Recovery failed to maintain an intact impervious coating on the containment system associated with the Solids Processing Area. The impervious coating for the containment area was worn and chipped in numerous areas.

(c) Pursuant to ADEM Admin. Code r. 335-14-3-.01(5)(a), a generator may accumulate as much as 55 gallons of non-acute hazardous waste and/or either one quart of liquid acute

hazardous waste in containers listed in 335-14-2-.04(2) or 335-14-2-.04(4)e) at or near any point of generation where wastes initially accumulate which is under the control of the operator of the process generating the waste, without a permit or interim status and without complying with the requirements of 335-14-5 through 335-14-8, provided that all of the conditions for exemption in this section are met.

Giant Resource Recovery's satellite accumulation area for the laboratory was located outside of the control of the operator of the process generating the waste.

- (d) Pursuant to Permit Condition III.C.3., the sampling and staging of incoming containers shall not exceed 72 hours. All containers that are to be fingerprinted or are awaiting analysis shall be segregated from other containers in the container storage area. Each container shall be marked with the date of receipt.

Giant Resource Recovery failed to mark containers in the Container Storage Area and boxes located in the Aerosol Warehouse, which had all been onsite for over 72 hours, with the date of receipt.

- (e) Pursuant to Exhibit 5-1 to Giant Resource Recovery's Revised Permit Application, General Inspection Schedule., container storage areas are required to be inspected for integrity, leaks, spills, and proper labeling.

Giant Resource Recovery failed to properly label boxes of hazardous waste aerosol cans located in the Aerosol Warehouse

- 5. All container marking issues were corrected immediately following the inspection.

On August 6, 2018, Giant Resource Recovery responded to the preliminary inspection report. That response included documentation showing that the remaining violations had also been corrected.

6. On September 10, 2018, the Department issued a Notice of Violation to Giant Resource Recovery based on the findings of the CEI.

7. Pursuant to Ala. Code § 22-22A-5(18), as amended, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violation(s), including any irreparable harm to the environment and any threat to the health or safety of the

public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent, and degree of success of such person's efforts to minimize or mitigate the effects of such violation(s) upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the department shall not exceed \$250,000.00. Each day such a violation continues shall constitute a separate violation. In arriving at this civil penalty, the Department has considered the following:

(a) **SERIOUSNESS OF THE VIOLATIONS:** In arriving at the civil penalty, the Department considered the general nature and magnitude of the violations along with the available evidence of irreparable harm to the environment and threat to the health or safety of the public.

(b) **THE STANDARD OF CARE:** In considering the standard of care manifested by Giant Resource Recovery, the Department noted that the violations described above were non-technical and easily avoidable. Thus, Giant Resource Recovery has failed to exhibit a standard of care commensurate with the applicable regulatory standards.

(c) **ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED:** The Department has determined that there was no significant economic benefit gained by Giant Resource Recovery as a result of the violations referenced herein.

(d) **EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT:** There are no known environmental effects to mitigate as a result of the violations referenced herein.

(e) **HISTORY OF PREVIOUS VIOLATIONS:** Based on a review of Department records, Giant Resource Recovery has a history of similar violations. Previous enforcement actions have included violations similar to 3 of the 5 violations listed above.

(f) **THE ABILITY TO PAY:** Giant Resource Recovery has not alleged an inability to pay the civil penalty.

(g) OTHER FACTORS: It should be noted that this Special Order by Consent is a negotiated settlement and, therefore, the Department has compromised the amount of the penalty that is warranted in the spirit of cooperation and the desire to resolve this matter amicably without incurring the unwarranted expense of litigation (see Attachment A, which is made a part of the Department's Contentions).

8. The Department neither admits nor denies Giant Resource Recovery's contentions, which are set forth below. The Department has agreed to the terms of this Special Order by Consent in an effort to resolve the alleged violations cited herein without the unwarranted expenditure of State resources in further prosecuting the alleged violations. The Department has determined that the terms contemplated in this Special Order by Consent are in the best interest of the citizens of Alabama.

FACILITY'S CONTENTIONS

9. GRR contends that it was not storing hazardous waste outside of its permitted management units, but that the tractor trailer was temporarily placed during the internal movement of containers from one permitted waste area to another.

10. On August 6, 2018, Giant Resource Recovery submitted a response to the preliminary inspection report detailing with photographic evidence that all corrective actions to all identified issues had been implemented promptly following the inspection and that items identified during the inspection are in compliance.

11. Giant Resource Recovery neither admits nor denies the Department's contentions. Giant Resource Recovery consents to abide by the terms of this Special Order by Consent and to pay the civil penalty assessed herein.

ORDER

Therefore, without admitting that it has violated any statutes or regulations, Giant Resource Recovery, along with the Department, desires to resolve and settle the alleged violations cited above. The Department has carefully considered the facts available to it and has

considered the six penalty factors enumerated in Ala. Code § 22-22A-5(18)c. , as amended, as well as the need for timely and effective enforcement and the Department believes that the following conditions are appropriate to address the violations alleged herein. Therefore, the Department and Giant Resource Recovery agree to enter into this Special Order by Consent with the following terms and conditions:

A. Giant Resource Recovery agrees to pay to the Department a civil penalty in the amount of **\$7,500** in settlement of the violations alleged herein within forty-five days of the effective date of this Special Order by Consent. Failure to pay the civil penalty within forty-five days from the effective date may result in the Department's filing a civil action in the Circuit Court of Montgomery County to recover the civil penalty.

B. Giant Resource Recovery agrees that all penalties due pursuant to this Special Order by Consent shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check or other payment methods acceptable to the Department and shall be remitted to:

Office of General Counsel

Alabama Department of Environmental Management

P.O. Box 301463

Montgomery, Alabama 36130-1463

Any payment submitted to the Department pursuant to this Special Order by Consent shall reference Giant Resource Recovery's name and address, and the ADEM Administrative Order number of this action.

C. Giant agrees that, independent of this Special Order by Consent, Giant Resource Recovery shall comply with all terms, conditions, and limitations of its Permit and the applicable parts of the AHWMMMA, Ala. Code §§ 22-30-1 to 22-30-24, as amended, and the regulations promulgated pursuant thereto.

D. The Department and Giant Resource Recovery (hereinafter the "parties") agree that this Special Order by Consent shall apply to and be binding upon both parties, their directors, officers, and all persons or entities acting under or for them. Each signatory to this Special

Order by Consent certifies that he or she is fully authorized by the party he or she represents to enter into the terms and conditions of this Special Order by Consent, to execute the Special Order by Consent on behalf of the party represented, and to legally bind such party.

E. The parties agree that, subject to the terms of these provisions and subject to provisions otherwise provided by statute, this Special Order by Consent is intended to operate as a full resolution of the alleged violations cited herein.

F. Giant Resource Recovery agrees that it is not relieved from any liability if it fails to comply with any provision of this Special Order by Consent.

G. For purposes of this Special Order by Consent only, Giant Resource Recovery agrees that the Department may properly bring an action to compel compliance with the terms and conditions contained herein in the Circuit Court of Montgomery County.

H. The parties agree that the sole purpose of this Special Order by Consent is to resolve and dispose of all allegations and contentions stated herein concerning the factual circumstances referenced herein. Should additional facts and circumstances be discovered in the future which would constitute possible violations not addressed in this Special Order by Consent, then such future violations may be addressed in orders as may be issued by the Director, litigation initiated by the Department, or such other enforcement action as may be appropriate; Giant Resource Recovery agrees not to object to such future orders, litigation, or enforcement action based on the issuance of this Special Order by Consent if future orders, litigation, or other enforcement action address new matters not raised in this Special Order by Consent.

I. The parties agree that this Special Order by Consent shall be considered final and effective immediately upon signature of all parties. This Special Order by Consent shall not be appealable, and Giant Resource Recovery does hereby waive any hearing on the terms and conditions of this Special Order by Consent.

J. The parties agree that this Special Order by Consent shall not affect Giant Resource Recovery's obligation to comply with any Federal, State, or local laws or regulations.

K. The parties agree that final approval and entry into this Special Order by Consent are subject to the requirements that the Department give notice of proposed orders to the public, and that the public have at least thirty days within which to comment on the order.

L. The parties agree that, should any provision of this Special Order by Consent be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with Federal or State law and therefore unenforceable, the remaining provisions hereof shall remain in full force and effect.

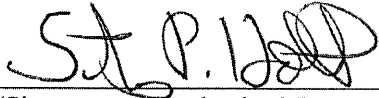
M. The parties agree that any modifications of this Special Order by Consent must be agreed to in writing signed by both parties.

N. The parties agree that, except as otherwise set forth herein, this Special Order by Consent is not and shall not be interpreted to be a permit or modification of an existing permit under Federal, State, or local law, and shall not be construed to waive or relieve Giant Resource Recovery of its obligations to comply in the future with any permit.

Executed in duplicate, with each part being an original.

FACILITY

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT



(Signature of Authorized Representative)

Stephen P. Holt

(Printed Name)

VP, EH&S

(Printed Title)

11-15-2018

(Date Signed)

Lance R. LeFleur
Director

(Date Executed)

Attachment A

Giant Resource Recovery
Attalla, Etowah County
Facility ID No. ALD070513767

Violation	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violation*	
Storage of hazardous waste in an unpermitted area	1	\$5,000	\$1,000	\$0	
Failure to maintain an intact impervious coating on the containment system	1	\$1,000	\$500	\$500	
Failure to ensure that all satellite accumulation areas are under of the control of the operator of the process	1	\$250	\$100	\$0	
Failure to mark containers of hazardous waste with the date of receipt	1	\$100	\$100	\$100	
Failure to label boxes of waste aerosol cans with the words "Hazardous Waste"	1	\$100	\$100	\$100	Total of Three Factors
TOTAL PER FACTOR		\$6,450	\$1,800	\$700	\$8,950

Adjustments to Amount of Initial Penalty			
Mitigating Factors (-)	\$0	Economic Benefit (+)	\$0
Ability to Pay (-)	\$0	Amount of Initial Penalty	\$8,950
Other Factors (+/-)	\$0	Total Adjustments (+/-)	(\$1,450)
Total Adjustments (+/-) Enter at Right	(\$1,450)	FINAL PENALTY	\$7,500

Footnotes

* See the "DEPARTMENT'S CONTENTIONS" portion of the Order for a detailed description of each violation and the penalty factors.