# ARKANSAS DEPARTMENT OF ENERGY AND ENVIRONMENT DIVISION OF ENVIRONMENTAL QUALITY

IN THE MATTER OF:

TA Operating, LLC Earle Travel Center 24601 Center Ridge Road Westlake, OH 44145

LIS No. 22- 053 Permit Number AR0045403 AFIN 62-00099

## CONSENT ADMINISTRATIVE ORDER

This Consent Administrative Order ("Order") is issued pursuant to the authority of the Arkansas Water and Air Pollution Control Act, Ark. Code Ann. § 8-4-101 et seq., the Federal Water Pollution Control Act, 33 U.S.C. § 1311 et seq., and the rules issued thereunder by Arkansas Pollution Control and Ecology Commission (APC&EC).

The issues herein having been settled by the agreement of TA Operating, LLC – Earle Travel Center (Respondent) and the Division of Environmental Quality<sup>1</sup> (DEQ), it is hereby agreed and stipulated that the following FINDINGS OF FACT and ORDER AND AGREEMENT be entered.

#### FINDINGS OF FACT

- 1. Respondent operates a domestic wastewater facility ("Facility") located at 408 Hwy 149 North, Earle, St. Francis County, Arkansas.
- 2. Respondent discharges treated wastewater to an unnamed tributary of Ditch No. 22, thence to Ditch No. 22, thence to Blackfish Bayou, thence to the St. Francis River in Segment 5A of the St. Francis River Basin.

<sup>&</sup>lt;sup>1</sup> Pursuant to Act 910 of 2019, the Arkansas Transformation and Efficiencies Act, the former Arkansas Department of Environmental Quality is now the Division of Environmental Quality in the newly created Department of Energy and Environment.

- Respondent is regulated pursuant to the National Pollutant Discharge Elimination System (NPDES).
- 4. Pursuant to the federal Clean Water Act, 33 U.S.C. § 1311(a) et seq., the NPDES program prohibits the discharge of pollutants except as in compliance with a permit issued under the NPDES program in accordance with 33 U.S.C. § 1342(a).
- 5. DEQ is authorized under the Arkansas Water and Air Pollution Control Act ("Act") to issue NPDES permits in the state of Arkansas and to initiate an enforcement action for any violation of an NPDES permit.
- 6. Ark. Code Ann. § 8-4-217(a)(3) provides:
  - (a) It shall be unlawful for any person to:
    - (3) Violate any provisions of this chapter or of any rule or order adopted by the [APC&EC] under this chapter or of a permit issued under this chapter by the [DEQ].
- 7. Ark. Code Ann. § 8-4-103(c)(1)(A) authorizes DEQ to assess an administrative civil penalty not to exceed ten thousand dollars (\$10,000) per violation for any violation of any provision of the Act and any rule or permit issued pursuant to the Act.
- 8. Pursuant to Ark. Code Ann. § 8-4-103(c)(1)(B), "[e]ach day of a continuing violation may be deemed a separate violation for purposes of penalty assessment."
- 9. DEQ issued NPDES Permit Number AR0045403 ("Permit") to Respondent on April 13, 2017. The Permit became effective on May 1, 2017, and expires on April 30, 2022.

- 10. Part III, Section D, Condition 10 of the Permit requires Respondent to submit a complete permit renewal application at least 180 days prior to the expiration date of the Permit if the activity regulated by the Permit is to continue after the expiration date.
- 11. Respondent intends to operate this facility beyond the expiration date of the current permit, April 30, 2022.
- On May 3, 2021, August 2, 2021, August 3, 2021, and October 1, 2021, Respondent was notified that the Permit would expire on April 30, 2022, and that in order to continue the regulated activity, a complete renewal application must be submitted no later than November 1, 2021.
- 13. DEQ received a Permit renewal application from Respondent on November 4, 2021, and notified Respondent that its application was incomplete on November 10, 2021. The incomplete application submitted on November 4, 2021, was missing the following information:
  - a. The DEQ Form 1 should be completed using the August 2020 version, rather than the 2014 version;
  - b. The outfall location marked on the topographic map; and
  - c. EPA Form 2E.
- 14. On November 15, 2021, Respondent submitted additional information to DEQ.
- 15. On November 17, 2021, DEQ sent a letter notifying Respondent of the following deficiencies found within the additional information submitted on November 15, 2021:
  - a. EPA Form 2E must be signed by the Responsible Official for the Facility;
  - b. EPA Form 2E requires submittal of winter and summer effluent temperature data;
  - c. The business name is written incorrectly on DEQ Form 1;
  - d. DEQ is not certain who is the actual Responsible Official; and

- e. DEQ Form 1 requires a valid electronic signature.
- 16. Respondent submitted a complete permit application for renewal on December 1, 2021. DEQ notified Respondent that its application was administratively complete on December 27, 2021.
- 17. The complete Permit renewal application was not received by November 1, 2021. Failure to submit the complete Permit renewal application by November 1, 2021, is a violation of Part III, Section D, Condition 10 of the Permit and therefore is a violation of Ark. Code Ann. § 8-4-217(a)(3).

## **Effluent Violations**

- 18. On November 9, 2021, DEQ conducted a review of certified Discharge Monitoring Reports (DMRs) submitted by Respondent in accordance with the Permit.
- 19. The review revealed that Respondent reported the following violations of the permitted effluent discharge limits detailed in Part I, Section A of the Permit from September 1, 2018, through September 30, 2021:
  - a. Three (3) violations of Fecal Coliform Bacteria;
  - b. Three (3) violations of Oil and Grease; and
  - c. One (1) violation of Total Suspended Solids.
- 20. Each of the seven (7) discharge limitation violations listed in Paragraph 19 above constitutes a separate permit violation for a total of seven (7) separate violations of Ark. Code Ann. § 8-4-217(a)(3).

## ORDER AND AGREEMENT

WHEREFORE, the parties stipulate and agree as follows:

1. Respondent shall comply with the existing Permit until either the effective date of the permit renewal or the effective date of the permit termination.

2. In compromise and full settlement of the violations specified in the Findings of Fact, Respondent agrees to pay a civil penalty of One Thousand Dollars (\$1000.00), or one-half of the full civil penalty of Five Hundred Dollars (\$500.00) if this Order is signed and returned to the Office of Water Quality Enforcement Branch, DEQ, 5301 Northshore Drive, North Little Rock, Arkansas, 72118-5317, within twenty (20) calendar days of receipt of this Order. Payment is due within thirty (30) calendar days of the effective date of this Order. Payment of the penalty shall be made payable to the Division of Environmental Quality, and mailed to the attention of:

Division of Environmental Quality
Fiscal Division
5301 Northshore Drive
North Little Rock, AR 72118

In the event that Respondent fails to pay the civil penalty within the prescribed time, DEQ shall be entitled to attorneys' fees and costs of collection.

3. Failure to meet any requirement or deadline of this Order constitutes a violation of this Order. If Respondent should fail to meet any such requirements or deadlines, Respondent consents and agrees to pay on demand to DEQ stipulated penalties according to the following schedule:

a. First day through fourteenth day: \$100.00 per day

b. Fifteenth day through the thirtieth day: \$500.00 per day

c. Each day beyond the thirtieth day: \$1000.00 per day

These stipulated penalties for delay in performance shall be in addition to any other remedies or sanctions that may be available to DEQ by reason of failure by Respondent to comply with the requirements of this Order.

4. If any event, including but not limited to an act of nature, occurs that causes or may cause a delay in the achievement of compliance by Respondent with the requirements or deadlines of

this Order, Respondent shall so notify DEQ, in writing, as soon as reasonably possible after it is apparent that a delay will result, but in no case after the due dates specified in this Order. The notification shall describe in detail the anticipated length of the delay, the precise cause of the delay, the measures being taken and to be taken to minimize the delay, and the timetable by which those measures will be implemented.

- 5. DEQ may grant an extension of any provision of this Order, provided that Respondent requests such an extension in writing and provided that the delay or anticipated delay has or will be caused by circumstances beyond the control of and without the fault of Respondent. The time for performance may be extended for a reasonable period but in no event longer than the period of delay resulting from such circumstances. The burden of proving that any delay is caused by circumstances beyond the control of and without the fault of Respondent and the length of the delay attributable to such circumstances shall rest with Respondent. Failure to notify the DEQ promptly, as provided in the preceding paragraph of this Section, shall be grounds for a denial of an extension.
- 6. All requirements by the Order and Agreement are subject to approval by DEQ. Unless otherwise specified herein, in the event of any deficiencies, Respondent shall, within the timeframe specified by DEQ, submit any additional information or changes requested, or take additional actions specified by DEQ to correct any such deficiencies. Failure to respond adequately to such Notice of Deficiency within the timeframe specified in writing by DEQ constitutes a failure to meet the requirements established by this Order.
- 7. This Order is subject to public review and comment in accordance with Ark. Code Ann. § 8-4-103(d) and APC&EC Rule 8 and shall not be effective until thirty (30) calendar days after public notice is given. DEQ retains the right to rescind this Order based upon the comments

received within the thirty (30) day public comment period. Notwithstanding the public notice requirements, the corrective actions necessary to achieve compliance shall be taken immediately. The publication of this Order shall occur on or about the 10th or 25th day of the month following the date this Order is executed. As provided by APC&EC Rule 8, this matter is subject to being reopened upon Commission initiative or in the event a petition to set aside this Order is granted by the Commission.

8. Nothing in this Order shall be construed as a waiver by DEQ of its enforcement authority over alleged violations not specifically addressed herein. Also, this Order does not exonerate Respondent from any past, present, or future conduct that is not expressly addressed herein, nor does it relieve Respondent of its responsibilities for obtaining any necessary permits.

9. By virtue of the signature appearing below, the individual represents that he or she is a Managing Member of Respondent, being duly authorized to execute and bind Respondent to the terms contained herein as attested by the secretary of said entity. Execution of this Order by an individual other than a Managing Member of Respondent shall be accompanied by a resolution granting signature authority to said individual as duly ratified by the governing body of the entity.

SO ORDERED THIS ZETTE DAY OF ADDIC , 20	022.
JULIE LINCK, CHIEF ADMINISTRATOR, ENVIRONMENT	
APPROVED AS TO FORM AND CONTENT:	
TA Operating, LLC - Earle Travel Center  BY (Signature)  James M. Javabord	
(Typed or printed name)	
TITLE: SUP Procurement, Constructor, Environmental	
DATE: 4141aa	